

## Message Text

UNCLASSIFIED

PAGE 01 STATE 230901

21

ORIGIN HEW-06

INFO OCT-01 AF-08 ARA-10 EA-09 EUR-12 NEA-10 IO-13 ISO-00

DEAE-00 CIAE-00 INR-07 JUSE-00 NSAE-00 SNM-02 TRSE-00

USIA-15 NSC-05 OES-06 OMB-01 AID-05 /110 R

DRAFTED BY NIDA:RLDUPONT:OSG

APPROVED BY S/NM:SBVANCE

DEA:JCUSACK

TREASURY:MBACH

AID/SER/INC:MWAMPLER

OMB:EJOHNSON

NSC:RHARRISON

CIA:JPKENNEDY

USIA:RKTOWERY

S/NM:MLCHESHES

----- 070971

R 172003Z SEP 76

FM SECSTATE WASHDC

TO AMEMBASSY BANGKOK

AMEMBASSY BOGOTA

USMISSION GENEVA

AMCONSUL HONG KONG

AMEMBASSY LIMA

AMEMBASSY MEXICO

AMEMBASSY QUITO

AMEMBASSY RANGOON

AMEMBASSY NEW DELHI

AMEMBASSY AMMAN

AMEMBASSY ANKARA

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY KABUL

AMEMBASSY KATHMANDU

AMEMBASSY KUALA LUMPUR

AMEMBASSY LA PAZ

AMEMBASSY SINGAPORE

AMEMBASSY TEHRAN

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 STATE 230901

INFO AMEMBASSY BRASILIA

AMEMBASSY BUENOS AIRES  
AMEMBASSY CARACAS  
AMEMBASSY SANTIAGO  
AMEMBASSY ASUNCION  
AMEMBASSY BONN  
AMEMBASSY BRUSSELS  
AMEMBASSY COLOMBO  
AMEMBASSY COPENHAGEN  
AMEMBASSY GUATEMALA  
AMEMBASSY KINGSTON  
AMEMBASSY LISBON  
AMEMBASSY MADRID  
AMEMBASSY MANILA  
AMEMBASSY PANAMA  
AMEMBASSY PARIS  
AMEMBASSY RABAT  
AMEMBASSY ROME  
AMEMBASSY THE HAGUE  
AMEMBASSY TUNIS

UNCLAS STATE 230901

E.O. 11652: N/A

TAGS: SNAR

SUBJECT: GUIDELINES FOR CCINC FUNDING OF DEMAND REDUCTION PROGRAMS

REF: 74 STATE 254205 (NOVEMBER 18)

1. THE MAJOR OBJECTIVE OF US POLICY IN THE FOREIGN DEMAND REDUCTION AREA IS TO BRING TO THE ATTENTION OF OFFICIALS OF OTHER COUNTRIES THEIR OWN ABUSE PROBLEMS WHICH WILL IN TURN HELP MOTIVATE THOSE COUNTRIES TO MORE FULLY COOPERATE WITH THE UNITED STATES IN REDUCING THE SUPPLY OF ILLICIT DRUGS. THIS RECOGNITION THAT DRUG ABUSE AFFECTS ALL NATIONS WILL HELP TO ENCOURAGE INTERNATIONAL COOPERATION -- BILATERAL, MULTILATERAL, AND INTERNATIONAL AWARENESS, EFFORT, AND COOPERATION AND RESULT IN REDUCING DRUG ABUSE.

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 STATE 230901

2. US ASSISTANCE IN DEMAND REDUCTION PROGRAMS WILL BE CARRIED OUT IN SUCH A MANNER THAT HOST GOVERNMENTS WILL BE PROVIDED WITH INFORMATION ON VARIOUS METHODS WHICH SHOULD BE CONSIDERED TO ACHIEVE A DESIRED OBJECTIVE. FOR EXAMPLE WE CAN ASSURE HOST GOVERNMENTS HAVE ADEQUATE INFORMATION ON VARIOUS METHODS OF TREATMENT OR EDUCATION PROGRAMS BUT DO NOT INTEND TO RECOMMEND OR ASSIST IN DEVELOPMENT OF A

SPECIFIC PLAN OF ACTION UNTIL HOST GOVERNMENT HAS MADE BAS

DECISIONS ON OPTIONS IT WISHES ADAPT.

3. AS SUMMARIZED IN THE WHITE PAPER ON DRUG ABUSE, ASSISTANCE TO FOREIGN GOVERNMENTS IS APPROPRIATE AND ENCOURAGED IN THE FOLLOWING SPECIFIC AREAS:

A. ASSESSMENT: ESTIMATING, DEFINING AND ASSESSING THE SCOPE AND CONSEQUENCES OF DRUG ABUSE IN THAT COUNTRY BY A WIDE VARIETY OF TECHNIQUES.

B. TREATMENT AND REHABILITATION: PROVIDE ASSISTANCE IN TREATMENT AND REHABILITATION, INCLUDING VARIOUS MODALITIES AND TYPES AS WELL AS PLANNING AND EVALUATION FOR PATIENT REPORTING AND COST EFFECTIVENESS STUDIES TO ENSURE SUITABILITY OF TECHNIQUE TO LOCAL CONDITIONS.

C. KNOWLEDGE DEVELOPMENT: STIMULATING, PLANNING, ASSISTING, SHARING, AND EVALUATING IMPORTANT DRUG ABUSE PROBLEMS AND PROGRAMS SPONSORED BY FOREIGN GOVERNMENTS TO STUDY THE EXTENT, CAUSES, TREATMENT, AND PREVENTION OF DRUG ABUSE. WHILE IT IS RECOGNIZED THAT THE PRIMARY GOAL OF SUCH STUDIES WILL BE TO BENEFIT THE HOST COUNTRY, IT IS ALSO RECOGNIZED THAT MANY OF THESE EFFORTS WILL ALSO ADD TO THE UNDERSTANDING OF DRUG ABUSE PROBLEMS IN THE UNITED STATES.

D. PREVENTION: PLANNING, DEVELOPING, AND EVALUATING PROGRAMS WHICH AIM TO PREVENT DRUG ABUSE OR TO MINIMIZE ITS IMPACT ON THEIR SOCIETY. ALTERNATIVES, SCHOOL PROGRAM AND MEDIA ARE INCLUDED; COMMUNITY EDUCATION AND INFORMATION TO INCREASE THE LEVEL OF AWARENESS AND UNDERSTANDING

UNCLASSIFIED

PAGE 04 STATE 230901

OF DRUG PROBLEMS ARE ALSO INCLUDED.

4. THE FOLLOWING ARE REVISED GUIDELINES DEVELOPED TO UPDATE THOSE COMMUNICATED TO THE FIELD IN REFTEL. THEY INDICATE THE CONDITIONS UNDER WHICH ASSISTANCE PROGRAMS IN THE DEMAND REDUCTION AREA WILL MEET US POLICY OBJECTIVES.

A. DEMAND REDUCTION PROJECTS SHOULD BE PART OF AND SUPPORT AN INTEGRATED US DRUG ABUSE PROGRAM DEALING WITH BOTH SUPPLY AND DEMAND. THEY SHOULD BE DESIGNED SO AS TO DEMONSTRATE VISIBLY TO OTHER GOVERNMENTS THAT THE UNITED STATES IS CONCERNED WITH THE DEMAND AND HEALTH ASPECTS OF THEIR DRUG ABUSE PROBLEMS AS WELL AS THEIR SUPPLY AND LAW ENFORCEMENT ASPECTS.

B. THESE PROGRAMS SHOULD BE PLANNED FOR COUNTRIES WHERE

SOLID EVIDENCE EXISTS THAT THE COUNTRY HAS OR WILL INVEST SUBSTANTIAL AMOUNTS OF ITS OWN RESOURCES, OR WILL ATTEMPT TO OBTAIN OUTSIDE RESOURCES, TO DEVELOP PROGRAMS IN TREATMENT AND REHABILITATION, EDUCATION AND PREVENTION, RESEARCH AND TRAINING; OR THE COUNTRY IS ONE WHERE THE UNITED STATE WOULD PARTICULARLY LIKE TO SEE SUCH A COMMITMENT MADE, AND EITHER THEY ARE (1) THE SUPPLY SOURCE FOR OR A PART OF A MAJOR TRAFFICKING ROUTE, OR (2) OPINION LEADERS IN REGIONAL UNITED NATIONS, OR OTHER INTERNATIONAL ARENAS.

C. IN ADDITION TO RAISING THE HOST COUNTRY LEVEL OF AWARENESS OF DRUG ABUSE PROBLEMS, THE PROJECT SHOULD ENABLE US TO LEARN THINGS THAT WOULD BE USEFUL IN DEALING WITH OTHER FOREIGN GOVERNMENTS IN THEIR DEVELOPMENT OF IMPROVED DEMAND REDUCTION PROGRAMS. THUS, DEVELOPMENT OF COUNTRY AND REGIONAL LEADERSHIP IN DEMAND REDUCTION PROGRAMS IS ONE SPECIFIC OBJECTIVE; PROVIDING PROGRAMS WHICH CAN SERVE AS A DEMONSTRATION FOR OTHER COUNTRIES TO REDUCE THEIR DEMAND IS ANOTHER OBJECTIVE.

D. THE PROJECTS INVOLVED SHOULD NOT DUPLICATE OR CONFLICT WITH UNITED NATIONS OR OTHER INTERNATIONAL ORGANIZATION ACTIVITIES NOR SHOULD WE INITIATE BILATERAL ASSISTANCE

UNCLASSIFIED

PAGE 05 STATE 230901

TANCE ACTIVITIES WHERE INTERNATIONAL ORGANIZATIONS EFFORTS WOULD BETTER ACCOMPLISH OUR DESIRED PURPOSE.

E. PROJECTS SHOULD NOT, IN THEMSELVES, AIM AT SOLVING THE COUNTRY'S DRUG PROBLEM NOR IMPLY THAT THE UNITED STATE HAS ANY RESPONSIBILITY FOR OR ABILITY TO SOLVE THE PROBLEM OF OTHER COUNTRIES. OUR ROLE IS TO SHOW, THROUGH STUDIES AND PROJECTS IN CONCRETE TERMS, WHAT CAN BE DONE IN THAT LOCATION WITH LOCALLY AVAILABLE RESOURCES TO THE EXTENT POSSIBLE.

F. EACH PROJECT SHOULD ASSUME CLEAR-CUT LIMITS WHICH DERIVE FROM THE NATURE OF THE TECHNIQUES AND THE TIME AND DOLLAR AMOUNTS NEEDED TO SHOW WHAT CAN BE DONE. LIMITATIONS OF LENGTH OF EACH PROJECT, ITS SIZE AND THE DOLLAR AMOUNTS REQUIRED WILL VARY DEPENDING UPON THE TECHNIQUE USED AND THE LOCAL SITUATION.

G. CCINC FUNDS WILL NOT BE USED FOR BUILDING COSTS OR FOR MAJOR RENOVATIONS. COSTS OF EQUIPMENT AND PUBLICATION ON INFORMATIONAL MATERIALS, IF JUSTIFIED, MAY BE INCLUDED IF THEY ARE NEEDED TO COMPLETE A PROJECT.

5. THESE GUIDELINES FOR THE DEMAND REDUCTION AREA HAVE BEEN APPROVED BY THE CABINET COMMITTEE FOR INTERNATIONAL NARCOTICS CONTROL. AS AN IMPORTANT PART OF OVERALL

COUNTRY PROGRAMS FOR NARCOTICS ASSISTANCE COOPERATION, ACTION ADDRESSEES ARE ENCOURAGED TO SEEK WAYS TO DEVELOP MEANINGFUL DEMAND REDUCTION ELEMENTS FOR INCLUSION IN THEIR NARCOTICS CONTROL ACTION PLAN WHERE POSSIBILITIES FOR THEM EXIST IN KEEPING WITH THESE GUIDELINES. IN THIS CONNECTION, ADDRESSEES ARE EXPECTED TO MAKE PERIODIC ASSESSMENTS OF THE NATURE OF THE HOST COUNTRIES' DRUG ABUSE PROBLEMS, ITS INTERESTS AND PLANS ON THE DEMAND SIDE AND THE EXTENT AND QUALITY OF THE RESOURCES THAT IT HAS OR IS LIKELY TO APPLY TO THIS ASPECT OF THE PROBLEM.

6. PREVIOUS EXPERIENCE SUGGESTS THAT OVERSEAS DEMAND REDUCTION EFFORTS ARE RELATIVELY MORE DIFFICULT TO DEVELOP THAN THE MORE FAMILIAR SUPPLY REDUCTION PROGRAMS. SUCH UNCLASSIFIED

UNCLASSIFIED

PAGE 06 STATE 230901

EFFORTS REQUIRE SKILL AND PATIENCE AND MUST REFLECT THE PERCEIVED NEEDS IN THE HOST NATION. THE UNITED STATES IS NOT PUSHING ANY PARTICULAR APPROACH TO DEMAND REDUCTION, BUT THE EXPERIENCE GAINED IN THE UNITED STATES OVER THE LAST DECADE MAY PROVE USEFUL TO OTHER NATIONS IN RESPONDING TO THEIR OWN PROBLEMS WITH DRUG ABUSE. IN THIS REGARD THE NATIONAL INSTITUTE ON DRUG ABUSE IS ABLE ON REQUEST TO PROVIDE TECHNICAL ASSISTANCE BOTH TO EMBASSIES IN DEVELOPING DEMAND REDUCTION COMPONENTS OF COUNTRY PLANS AND TO HOST GOVERNMENTS IN DEVELOPING THEIR DEMAND PROGRAMS. ROBINSON

UNCLASSIFIED

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DRUG CONTROL, FUND ALLOTMENT, STANDARDS, PROGRAMS (PROJECTS)  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 17 SEP 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976STATE230901  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** RLDUPONT:OSG  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760353-0243  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760947/aaaabnwa.tel  
**Line Count:** 259  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN HEW  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** 74 STATE 254205  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** vandyklc  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 06 FEB 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <06 FEB 2004 by MaustMC>; APPROVED <30 AUG 2004 by vandyklc>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** GUIDELINES FOR CCINC FUNDING OF DEMAND REDUCTION PROGRAMS  
**TAGS:** SNAR, US, CCINC  
**To:** BANGKOK BOGOTA GENEVA MULTIPLE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006